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Draft

*ICNIRP Guidelines***GUIDELINES FOR LIMITING EXPOSURE TO TIME-VARYING ELECTRIC  
AND MAGNETIC FIELDS  
(1 Hz TO 100 kHz)**

International Commission on Non-Ionizing Radiation Protection

**INTRODUCTION**

In this document, guidelines are established for the protection of people exposed to electric and magnetic fields in the extremely-low-frequency (ELF) range of the electromagnetic spectrum. For the purpose of this document the ELF range extends from 1 Hz to 100 kHz. Guidelines for static fields have been issued in a separate document (ICNIRP 2009). Those guidelines should be applied to movement induced electric fields or time-varying magnetic fields up to 1 Hz.

This publication replaces the ELF part of the 1998 guidelines (ICNIRP 1998).

These guidelines are based on scientifically established adverse biological effects resulting from exposure to (ELF) electric and magnetic fields. All biological effects of such exposure have been reviewed by IARC, ICNIRP, HPA-NRPB, and WHO (IARC 2002, ICNIRP 2003, HPA-NRPB 2004, WHO 2007a). Those publications provided the scientific rationale for these guidelines.

These guidelines for limiting exposure have been developed following a thorough review of all published scientific literature. As detailed below, the basis for the guidelines is two-fold: Exposure to power-frequency electric fields causes well-defined biological responses, ranging from perception to annoyance, through surface electric-charge effects. In addition, the only well established effect in volunteers exposed to ELF magnetic fields are the stimulation of central and peripheral nervous tissues and the induction in the retina of phosphenes, a perception of faint flickering light in the periphery of the visual field. The retina is part of the CNS and is regarded as an appropriate, albeit conservative, model for induced electric field effects on CNS neuronal circuitry in general.

In view of the uncertainty inherent in the scientific data, reduction factors have been applied in establishing the exposure guidelines.

## 39 SCOPE AND PURPOSE

40 The main objective of this publication is to establish guidelines for limiting EMF exposure  
41 that will provide protection against any established adverse health effects.

42 Studies on both direct and indirect effects of EMF have been assessed; direct effects  
43 result from direct interactions of fields with the body, indirect effects involve interactions  
44 with a conducting object where the electric potential of the object is different from that of  
45 the body. Results of laboratory and epidemiological studies, basic exposure assessment  
46 criteria and reference levels for practical hazard assessment are discussed and the  
47 guidelines presented here are applicable to both occupational and public exposure.

48 In establishing exposure limits, the Commission recognizes the need to reconcile a  
49 number of differing expert opinions. The validity of scientific reports has to be considered  
50 and extrapolations from animal experiments to effects on humans have to be made. The  
51 restrictions in these guidelines were based on scientific data alone; currently available  
52 knowledge indicates that these restrictions provide a high level of protection to workers  
53 and members of the public from exposure to time-varying ELF EMF.

54 These guidelines do not address product performance standards, which are intended to  
55 limit EMF emissions from specific devices under specified test conditions, nor does the  
56 document deal with the techniques used to measure any of the physical quantities that  
57 characterize electric, magnetic and electromagnetic fields. Comprehensive descriptions of  
58 instrumentation and measurement techniques for accurately determining such physical  
59 quantities may be found elsewhere (IEC 2004, IEC 2005, IEEE 1994, IEEE 2008).

60 Compliance with the present guidelines may not necessarily preclude interference with, or  
61 effects on, medical devices such as metallic prostheses, cardiac pacemakers and  
62 defibrillators and cochlear implants. Interference with pacemakers may occur at levels  
63 below the recommended reference levels. Advice on avoiding these problems is beyond  
64 the scope of the present document, but is available elsewhere (IEC 2005).

65 These guidelines will be periodically revised and updated as advances are made in  
66 identifying other adverse health effects, if any, of ELF time-varying electric and magnetic  
67 fields.

## 68 QUANTITIES AND UNITS

69 Whereas electric fields are associated only with the presence of electric charge, magnetic  
70 fields are the result of the physical movement of electric charge (electric current). An  
71 electric field, **E**, exerts forces on an electric charge and is expressed in volts per meter ( $V$   
72  $m^{-1}$ ). Similarly, magnetic fields can exert physical forces on electric charges, but only when  
73 such charges are in motion. Electric and magnetic fields have both magnitude and  
74 direction (i.e., they are vectors). A magnetic field can be specified in two ways—as  
75 magnetic flux density, **B**, expressed in teslas (T), or as magnetic field strength, **H**,  
76 expressed in amperes per meter ( $A m^{-1}$ ). The two quantities are related by the expression:

77

78 
$$\mathbf{B} = \mu\mathbf{H} \quad (1)$$
  
79

80 where  $\mu$  is the constant of proportionality (the magnetic permeability); in vacuum and air,  
81 as well as in non-magnetic (including biological) materials,  $\mu$  has the value  $4\pi \times 10^{-7}$  when  
82 expressed in henry per meter ( $\text{H m}^{-1}$ ). Thus, in describing a magnetic field for protection  
83 purposes, only one of the quantities  $\mathbf{B}$  or  $\mathbf{H}$  needs to be specified.

84 Exposure to time-varying EMF results in internal electric fields and in body currents and  
85 energy absorption in tissues that depend on the coupling mechanisms and the frequency  
86 involved. The internal electric field and current density are related by Ohm's Law:

87 
$$\mathbf{J} = \sigma\mathbf{E}_i \quad (2)$$
  
88  
89

90 where  $\sigma$  is the electrical conductivity of the medium. The dosimetric quantities used in  
91 these guidelines, are as follows:

- 92 - In situ or internal electric field  $E_i$ ;  
93 - Current  $i$ ;

94 A general summary of EMF and dosimetric quantities and units used in these guidelines is  
95 provided in Table 1.

96 **Table 1.** Electric, magnetic, electromagnetic and dosimetric quantities and corresponding  
97 SI units.

Quantity	Symbol	Unit
Conductivity	$\sigma$	siemens per meter ( $\text{S m}^{-1}$ )
Current	$I$	ampere (A)
Current density	$\mathbf{J}$	ampere per square meter ( $\text{A m}^{-2}$ )
Frequency	$f$	hertz (Hz)
Electric field strength	$\mathbf{E}$	volt per meter ( $\text{V m}^{-1}$ )
Magnetic field strength	$\mathbf{H}$	ampere per meter ( $\text{A m}^{-1}$ )
Magnetic flux density	$\mathbf{B}$	tesla (T)
Magnetic permeability	$\mu$	henry per meter ( $\text{H m}^{-1}$ )
Permittivity	$\epsilon$	farad per meter ( $\text{F m}^{-1}$ )

## 98 SCIENTIFIC BASIS FOR LIMITING EXPOSURE

99 These guidelines for limiting exposure have been developed following a thorough review of  
100 all published scientific literature. Well established criteria were used to evaluate the  
101 scientific validity of the methodology, results and conclusions of reported findings. Only  
102 effects for which there was good and reliable scientific evidence were used as the basis for  
103 the exposure restrictions.

## 104 **Coupling mechanisms between fields and the body**

105 Human and animal bodies significantly perturb the spatial distribution of an ELF electric  
106 field. At low frequencies, the body is a good conductor, and the perturbed field lines  
107 external to the body are nearly perpendicular to the body surface. Oscillating charges are  
108 induced on the surface of the exposed body and these produce currents inside the body.  
109 Key features of dosimetry for exposure of humans to ELF electric fields include:

- 110 • the electric field induced inside the body is normally five to six orders of magnitude  
111 smaller than the external electric field,
- 112 • since the exposure is usually to the vertical field, the predominant direction of the  
113 induced fields is also vertical,
- 114 • for a given external electric field, the strongest fields are induced when the human  
115 body is in perfect contact with the ground through the feet (electrically grounded),  
116 and the weakest induced fields are for the body insulated from the ground (in “free  
117 space”),
- 118 • the total current flowing in a body in perfect contact with ground is determined by the  
119 body size and shape (including posture) rather than tissue conductivity,
- 120 • the distribution of induced currents across the various organs and tissues are  
121 determined by the conductivity of those tissues,
- 122 • the distribution of the induced electric field is affected by the tissue conductivities;  
123 there is also a separate phenomenon of indirect induction, where the current in the  
124 body is produced by contact with a conductive object located in an electric field.

125 For magnetic fields, the permeability of tissue is the same as that of air, so the field in  
126 tissue is the same as the external field. Human and animal bodies do not significantly  
127 perturb the field. The main interaction of magnetic fields is the Faraday induction of electric  
128 fields and associated currents in the conductive tissues. Currents may also be induced by  
129 movement in a static magnetic field. Key features of dosimetry for exposure of humans to  
130 ELF magnetic fields include:

- 131 • the induced electric field and current depend on the orientation of the external field to  
132 the body. Generally induced fields in the body are greatest when the field is aligned  
133 from the front to the back of the body, but for some organs the highest values are for  
134 the field aligned from side to side,
- 135 • the weakest electric fields are induced by a magnetic field oriented along the vertical  
136 body axis,
- 137 • for a given magnetic field strength and orientation, higher electric fields are induced  
138 in larger bodies and
- 139 • the distribution of the induced electric field is affected by the conductivity of the  
140 various organs and tissues.

## 141 **Conclusions from the current scientific literature**

### 142 **Neurobehavior**

143 The perception of surface electric charge and the acute neurophysiological studies that  
144 form the basis of the exposure guidelines are discussed in the rationale.

145 The evidence for other neurobehavioral effects in volunteers, such as effects on brain  
146 electrical activity, cognition, sleep, and mood, is less clear (see Cook et al 2002, 2006;  
147 Crasson 2003; ICNIRP 2003). Generally, such studies have been carried out at exposure  
148 levels below those required to induce the effects described in the rationale, and have  
149 produced evidence of only subtle and transitory effects at most. The conditions necessary  
150 to elicit such responses are not well defined at present.

151 Some people claim to be hypersensitive to EMFs in general. However, the evidence from  
152 double-blind provocation studies suggests that the reported symptoms are unrelated to  
153 EMF exposure (Rubin et al 2005; Rösli 2008).

154 There is only inconsistent and inconclusive evidence that exposure to ELF electric and  
155 magnetic fields causes depressive symptoms or suicide (WHO 2007a).

156 In animals, the possibility that exposure to ELF fields may affect neurobehavioral functions  
157 has been explored from a number of perspectives using a range of exposure conditions.  
158 Few effects have been established. There is convincing evidence that power frequency  
159 electric fields can be detected by animals, most likely as a result of surface charge effects,  
160 and may elicit transient arousal or mild stress. Other possible field-dependent changes are  
161 less well defined (WHO 2007a).

162 Overall, this research is not sufficiently reliable to provide a basis for human exposure  
163 limits.

#### 164 **Neuroendocrine system**

165 The results of volunteer studies as well as residential and occupational epidemiological  
166 studies have not suggested that the neuroendocrine system is adversely affected by  
167 exposure to power frequency electric or magnetic fields. This applies particularly to  
168 circulating levels of specific hormones, including melatonin released by the pineal gland,  
169 and to a number of hormones involved in the control of body metabolism and physiology  
170 released by the pituitary gland. Most laboratory studies of the effects of ELF exposure on  
171 night-time melatonin levels in volunteers found no effect when care was taken to control  
172 possible confounding (WHO 2007a).

173 From the large number of animal studies investigating the effects of power-frequency  
174 electric and magnetic fields on rat pineal and serum melatonin levels, some reported that  
175 exposure resulted in night-time suppression of melatonin. In seasonally breeding animals,  
176 the evidence for an effect of exposure to power-frequency fields on melatonin levels and  
177 melatonin-dependent reproductive status is predominantly negative (ICNIRP 2003; WHO  
178 2007a). No convincing effect on melatonin levels has been seen in a study of non-human  
179 primates chronically exposed to power-frequency fields.

180 No consistent effects have been seen in the stress-related hormones of the pituitary-  
181 adrenal axis in a variety of mammalian species, with the possible exception of short-lived  
182 stress following the onset of ELF electric-field exposure at levels high enough to be  
183 perceived (ICNIRP 2003; WHO 2007a). Similarly, while few studies have been carried out,  
184 mostly negative or inconsistent effects have been seen in the levels of growth hormone  
185 and hormones involved in controlling metabolic activity or associated with the control of  
186 reproduction and sexual development.

187 Overall, these data do not indicate that ELF electric and/or magnetic fields affect the  
188 neuroendocrine system in a way that would have an adverse impact on human health.

### 189 **Neurodegenerative disorders**

190 It has been hypothesized that exposure to ELF fields is associated with several  
191 neurodegenerative diseases. For Parkinson's disease and multiple sclerosis the number of  
192 studies has been small and there is no evidence for an association between ELF exposure  
193 and these diseases. For Alzheimer's disease and amyotrophic lateral sclerosis (ALS) more  
194 studies have been published. Some of these reports suggest that people employed in  
195 electrical occupations might have an increased risk for ALS. So far, no biological  
196 mechanism has been established which can explain this association, although it could  
197 have arisen because of confounders related to electrical occupations, such as electric  
198 shocks (Kheifets et al 2009).

199 The studies investigating the association between ELF exposure and Alzheimer's disease  
200 are inconsistent. Overall, the evidence for the association between ELF exposure and  
201 Alzheimer's disease and ALS is weak.

### 202 **Cardiovascular disorders**

203 Experimental studies of both short-term and long-term exposure indicate that, while  
204 electric shock is an obvious health hazard, other hazardous cardiovascular effects  
205 associated with ELF fields are unlikely to occur at exposure levels commonly encountered  
206 environmentally or occupationally (WHO 2007a). Though various cardiovascular changes  
207 have been reported in the literature, the majority of effects are small, and the results have  
208 not been consistent within and between studies. Most of the studies of cardiovascular  
209 disease morbidity and mortality have shown no association with exposure (Kheifets et al  
210 2007). Whether a specific association exists between exposure and altered autonomic  
211 control of the heart remains speculative. Overall, the evidence suggests that there is no  
212 association between ELF exposure and cardiovascular diseases.

### 213 **Reproduction and development**

214 Overall, epidemiological studies have not shown an association between human adverse  
215 reproductive outcomes and maternal or paternal exposure to ELF fields. There is some  
216 limited evidence for increased risk of miscarriage associated with maternal magnetic field  
217 exposure, but this reported association has not been found in other studies and overall the  
218 evidence for such an association is poor.

219 Exposures to ELF electric fields up of to  $150 \text{ kV m}^{-1}$  have been evaluated in several  
220 mammalian species, including studies with large group sizes and exposure over several  
221 generations; the results consistently show no adverse developmental effects (ICNIRP  
222 2003; WHO 2007a).

223 ELF magnetic field exposure of mammals does not result in gross external, visceral or  
224 skeletal malformations using fields up to 20 mT (Juutilainen 2003, 2005; WHO 2007a).  
225 Some studies show an increase of minor skeletal anomalies, in both rats and mice but  
226 skeletal variations are relatively common findings in teratological studies and are often  
227 considered biologically insignificant.

228 Overall, the evidence for an association between ELF and developmental and reproductive  
229 effects is very weak.

### 230 **Cancer**

231 A considerable number of epidemiological reports, carried out particularly during the 1980s  
232 and 90s, indicated that long term exposure to ELF magnetic fields, orders of magnitude  
233 below the limits of the current guidelines might be associated with adverse health effects.  
234 While the first studies looked at childhood cancer in relation to magnetic fields, later  
235 research also investigated different adult cancers. In general, the initially observed  
236 associations between ELF magnetic fields and various cancers were not consistently  
237 confirmed in studies designed to see whether the initial findings could be replicated.  
238 However, for childhood leukemia the situation is different. Research that followed the first  
239 study has suggested that there may be an association between residential ELF magnetic  
240 fields and childhood leukemia risk, although it cannot be excluded that a combination of  
241 selection bias, some degree of confounding and chance could explain the results (WHO  
242 2007a). Two pooled analyses indicate that an excess risk may exist around 0.3-0.4  $\mu\text{T}$ ,  
243 although the authors of those analyses cautioned strongly that their results cannot be  
244 interpreted as showing a causal relationship between magnetic fields and childhood  
245 leukemia (Ahlbom et al 2000; Greenland et al 2000).

246 In principle, there are several alternative explanations for these findings, such as  
247 causation, bias, chance and confounding (ICNIRP SCI 2004). Epidemiologists have made  
248 extensive efforts to assess the findings and have evaluated bias, confounding and chance  
249 as possible explanations, but concluded that, at most, some of the observed association  
250 might be due to bias and that chance is an unlikely explanation. At the same time, no  
251 biophysical mechanism has been identified and the experimental results don't support the  
252 notion that exposure to ELF magnetic fields is a cause of childhood leukemia.

253 It should be noted that there is currently no adequate animal model of the most common  
254 form of childhood leukemia, acute lymphoblastic leukemia. Most studies report no effect of  
255 ELF magnetic fields on leukemia or lymphoma in rodent models (ICNIRP 2003; WHO  
256 2007a). Several large-scale long-term studies in rodents have not shown any consistent  
257 increase in any type of cancer, including hematopoietic, mammary, brain and skin tumors.

258 A substantial number of studies have examined the effects of ELF magnetic fields on  
259 chemically-induced mammary tumors in rats (ICNIRP 2003; WHO 2007a). Inconsistent  
260 results were obtained that may be due in whole or in part to differences in experimental  
261 protocols, such as the use of specific sub-strains (Anderson et al 2000). Most studies on  
262 the effects of ELF magnetic field exposure on chemically-induced or radiation-induced  
263 leukemia/lymphoma models were negative. Studies of pre-neoplastic liver lesions,  
264 chemically-induced skin tumors and brain tumors reported predominantly negative results.

265 Generally, studies of the effects of ELF field exposure of cells have shown no induction of  
266 genotoxicity at fields below 50 mT (Crompton and Collins 2004; WHO 2007a). A notable  
267 exception is evidence from one group reporting DNA damage from intermittent exposures  
268 at field strengths as low as 35  $\mu\text{T}$  (Ivancsits et al 2003a,b). However, these effects have  
269 not been replicated (Scarfi et al 2005).

270 Overall, in contrast to the epidemiological evidence of an association between childhood  
271 leukemia and prolonged exposure to power frequency magnetic fields, the animal cancer  
272 data, particularly those from large-scale lifetime studies, are almost universally negative.  
273 The data from cellular studies are generally supportive of this view, though more  
274 equivocal.

### 275 **Rationale for these recommended ELF guidelines**

276 ICNIRP addresses acute and chronic health effects and considers recent dosimetric  
277 developments in this guidance.

#### 278 *Acute effects*

279 There are a number of well established acute effects of exposure to ELF EMFs on the  
280 nervous system: the direct stimulation of nerve and muscle tissue and the induction of  
281 retinal phosphenes. There is also strong indirect scientific evidence that CNS functions  
282 such as cognitive processing can be affected by induced electric fields below the threshold  
283 for direct stimulation. In addition, painful currents can occur when a person makes contact  
284 with a conducting object at a different electrical potential. All these effects have thresholds,  
285 below which they do not occur and can be avoided by meeting appropriate basic  
286 restrictions on electric fields induced in the body and on contact current.

287 Prevention of perception and painful effects of surface electric charge induced on the body  
288 by exposure to ELF electric fields is addressed through a series of protective measures.

289 Exposure to power-frequency electric fields causes well-defined biological responses,  
290 ranging from perception to annoyance, through surface electric-charge effects. These  
291 responses depend on the field strength, the ambient environmental conditions and an  
292 individual's response sensitivity. Thresholds for direct perception by 10% of volunteers  
293 ranged between 2 and 20 kV m<sup>-1</sup> and 5% found 15–20 kV m<sup>-1</sup> annoying (Reilly 1998,  
294 1999). The spark discharge from a person to ground is found to be painful to 7% of  
295 volunteers in a field of 5 kV m<sup>-1</sup>, whereas it would be painful to about 50% in a 10 kV m<sup>-1</sup>  
296 field (Reilly, 1998, 1999). Thresholds for the spark discharge from a charged object  
297 through a grounded person depend on the size of the object and therefore requires  
298 individual assessment.

299 The responsiveness of electrically excitable nerve and muscle tissue to electric stimuli  
300 including induced electric fields has been well established for many years (eg Reilly 1998  
301 2002; Saunders and Jefferys 2002, 2007; Wood 2008; Kavet et al 2008). It is known to  
302 depend very much on the properties of the nerve or muscle cell membrane, particularly the  
303 membrane time-constant, which results from the structure of biological membranes: the  
304 thin lipid membrane behaves as a capacitance while the ion channels provide a parallel  
305 resistance. An electric field will stimulate the peripheral nerve if the induced membrane  
306 depolarization is above a threshold value sufficient for the opening of the voltage-gated  
307 sodium channels to become self-sustaining. Myelinated nerve axons (nerve fibers) are  
308 more sensitive to electric field stimulation than non-myelinated fibres: the fatty myelin  
309 sheath increases the nerve fiber length-constant, a measure of the resistance of the cell  
310 membrane compared to the intracellular and extracellular resistances, so increasing the  
311 transmembrane potential that will result from an extracellular electric field gradient. In



312 addition, the myelin sheath results in membrane time-constants of only about 120-150  $\mu\text{s}$ ,  
313 rendering myelinated fibers more sensitive to higher frequencies than non-myelinated  
314 fibers; for myelinated fibers, the thresholds begin to rise above around 1-3 kHz due to the  
315 progressively shorter time available for the accumulation of electric charge on the nerve  
316 membrane. Thresholds will also rise below about 10 Hz due to the slow inactivation of the  
317 voltage-gated sodium ion channels and/or the activation of slow potassium channels,  
318 termed accommodation (Baker and Bostock 1989; Benzanilla 2000).

319 Myelinated nerve fibers exist in both the peripheral nervous system (PNS) and in the white  
320 matter of the central nervous system (CNS). Myelinated nerve fibers of the PNS have  
321 been stimulated by pulsed electric fields induced during volunteer exposure to the  
322 switched gradient magnetic fields of MR (Bourland et al 1999; Schaefer et al 2000;  
323 Nyenhuis et al 2001). These studies investigated thresholds for perception, uncomfortable  
324 and intolerable sensation in 84 volunteers exposed to switched gradient fields for the y-  
325 gradient field (anterior-posterior or coronal gradient) and z-gradient field (head-to-toe or  
326 axial gradient) in which dB/dt pulses (gradient field ramps) of between 50 and 1000  $\mu\text{s}$ ,  
327 separated by 300  $\mu\text{s}$  intervals, were applied at various intensities. Significant motor  
328 contraction of either abdominal or thoracic skeletal muscle was observed for gradient field  
329 strengths approximately 50% greater than the sensation threshold. Experimentally,  
330 minimum threshold (peak) values for perception have been reported to range between 2  
331 and 6  $\text{V m}^{-1}$  (Nyenhuus et al 2001; So et al 2004), similar to calculations by Reilly (1998) of  
332 the median electric stimulation threshold for large diameter (20  $\mu\text{m}$ ) myelinated peripheral  
333 nerves (around 6  $\text{V m}^{-1}\text{pk}$ ) in response to sinusoidal stimuli. With regard to nerve tissue in  
334 the CNS, small volumes of cortical tissue are deliberately stimulated during transcranial  
335 magnetic stimulation (TMS) in order to produce a transient change in brain function for  
336 diagnostic, therapeutic or research purposes. TMS typically utilizes short pulses inducing  
337 large ( $>100 \text{ V m}^{-1}\text{pk}$ ) electric fields in brain tissue (Walsh and Cowey 1998). However,  
338 minimum threshold values for the stimulation of the slightly smaller myelinated nerve fibers  
339 in the CNS (compared to those in the peripheral nervous system) have been estimated to  
340 be as low as  $\sim 10 \text{ V m}^{-1}\text{pk}$  (Reilly 1998).

341 Muscle cells also show electrical excitability and can respond to direct electrical stimulation  
342 but in general are less sensitive to direct electrical stimulation than myelinated nerve fibers  
343 (Reilly 1998). Nevertheless, cardiac muscle tissue deserves particular attention because it  
344 depends on the synchronized behavior of electrically interconnected muscle cells whose  
345 aberrant function could be fatal. Reilly (1998; 2002) conservatively estimated the one-  
346 percentile threshold for cardiac muscle stimulation (the induction of ectopic beats) in a  
347 population to be similar to the median peripheral nerve stimulation threshold of around 6  $\text{V m}^{-1}\text{pk}$ . This would apply for durations of induced electric field much greater than cardiac  
348 muscle membrane time-constant ( $\sim 3 \text{ ms}$ ), i.e. at stimulation frequencies below about 120  
349 Hz. Cardiac stimulation is not necessarily hazardous, although it may render the heart  
350 more sensitive to ventricular fibrillation (Reilly 1998). Ventricular fibrillation however, in  
351 which the asynchronous contraction of ventricular muscle causes the ventricle to fail to  
352 pump blood effectively around the body, is life-threatening but minimum thresholds for  
353 fibrillation exceed those for excitation by a factor of 50 or more. However, this drops to a  
354 factor of only 2 if the heart is repeatedly excited during the vulnerable period of the cardiac  
355 cycle (Reilly 1998; 2002).  
356

357 The integrative properties of the synapses and neural networks of the CNS should in  
358 theory render it and therefore cognitive function sensitive to the effects of physiologically  
359 weaker electric fields, below the threshold for direct nerve or muscle excitation. The non-  
360 myelinated regions of the CNS, which form the grey matter, include these synaptic regions  
361 and cell bodies. Here, the shorter length constants and longer time constants render this  
362 tissue less sensitive to electric fields than myelinated nerve fibers, above about 200 Hz,  
363 but, on the other hand, their integrative function means that transmembrane voltages are  
364 variable and therefore potentially sensitive to much smaller additional changes in voltage.  
365 In addition, much of normal cognitive function of the brain depends on the collective  
366 activity of very large numbers of neurons; neural networks are thought to have complex  
367 non-linear dynamics that can be very sensitive to small voltages applied diffusely across  
368 the elements of the network (Adair 2001; Jefferys et al 2003). Interacting groups or  
369 networks of nerve cells exposed to weak spatially and temporally coherent electrical  
370 signals would be expected on theoretical grounds to show increased sensitivity through  
371 improved signal-to-noise ratios compared with the response of individual cells (Adair 2001;  
372 Saunders and Jefferys 2007). Recent *in vitro* neurophysiological evidence suggests that  
373 minimum thresholds for these effects may be as low as  $100 \text{ mV m}^{-1}$  at frequencies of less  
374 than  $\sim 100 \text{ Hz}$  (Saunders and Jefferys 2007). However, the experimental evidence for  
375 effects of ELF induced electric fields (mostly at 50/60 Hz) on brain function in volunteers is  
376 less clear (see above). Generally, such studies have been carried out at exposure levels  
377 below those required to induce the effects described above; further studies are required to  
378 clarify the uncertainties regarding this possibility.

379 The most robustly established effect of physiologically weak induced electric fields is the  
380 induction in volunteers of magnetic phosphenes, the perception of faint flickering light in  
381 the periphery of the visual field. They result from the interaction of the induced electric field  
382 with electrically excitable cells in the retina, which is an outgrowth of the forebrain and  
383 therefore part of the CNS (Attwell 2003; Reilly 2002). Indeed, Attwell (2003) notes that the  
384 retina is a good but conservative model of the neurophysiological processes that occur in  
385 CNS tissue in general. The minimum threshold flux density for phosphenes is around 5 mT  
386 at 20 Hz, rising at higher and lower frequencies (eg. Lövsund et al 1980a, 1980b).  
387 Threshold induced electric field strengths in the retina have been estimated to lie between  
388 about 50 and  $100 \text{ mV m}^{-1}$  at 20 Hz (Saunders and Jefferys 2007) although there is  
389 considerable uncertainty attached to these values. Reilly (2002) indicated that the rise in  
390 phosphene threshold above 20 Hz is the result of relatively long membrane time-constants  
391 of around 25 ms identified in electrophysiological studies of the neural tissue of the retina.

392 Other electrically excitable tissues with the potential to show network behavior include glial  
393 cells located within the CNS and the autonomic and enteric nervous systems, which  
394 comprise interconnected non-myelinated nerve cells and are distributed throughout the  
395 body and gut, respectively. These latter systems are involved in regulating the visceral or  
396 'housekeeping' functions of the body; however, non-myelinated nerve cells are less  
397 sensitive to direct electrical stimulation than myelinated nerve cells (Reilly 1998). Tissues  
398 regarded as non-excitabile, such as the kidney or liver, also possess voltage-gated ion  
399 channels, but these show slow electric potentials and their sensitivity is likely to be lower  
400 than those of nerve and muscle cells specialized for rapid electrical signaling (Saunders  
401 and Jefferys 2007). In addition, these tissues also lack the integrative properties of

402 synapses and neuronal networks that render the central nervous system potentially more  
403 vulnerable.

#### 404 *Chronic effects*

405 The literature on chronic effects of ELF fields has been evaluated in detail by individual  
406 scientists and scientific panels. WHO's cancer research institute, IARC (International  
407 Agency for Research on Cancer) evaluated ELF magnetic fields in 2002 and classified  
408 them in category 2 B, which translates to "possibly carcinogenic to humans". The basis for  
409 this classification was the epidemiologic results on childhood leukemia.

410 It is the view of ICNIRP that the currently existing scientific evidence that ELF magnetic  
411 fields is causally associated with childhood leukemia is too weak to form the basis for  
412 exposure guidelines.

#### 413 *Dosimetry*

414 Historically, magnetic field models assumed that the body has a homogeneous and  
415 isotropic conductivity and applied simple circular conductive loop models to estimate  
416 induced currents in different organs and body regions. Electric fields induced by time  
417 varying electric and magnetic fields were computed by using simple homogeneous prolate  
418 ellipsoid models. In recent years, more realistic calculations based on anatomically and  
419 electrically refined heterogeneous models (Xi and Stuchly 1994, Dimbylow 2005 and 2006,  
420 Bahr et al 2007) resulted in a much better knowledge of *in situ* electric fields in the body  
421 from exposure to electric and magnetic fields.

422 The most useful dosimetric results for the purpose of these guidelines have been obtained  
423 from high resolution calculations of induced electric field with voxel sizes below 4 mm  
424 (Dimbylow 2005; Bahr et al 2007; Hirata et al 2009). The maximum electric field is induced  
425 in the body when the external fields are homogeneous and directed parallel to the body  
426 axis (E-field) or perpendicular (H-field). According to the calculations of Dimbylow (2005)  
427 and Bahr (2007), the maximal local peak electric field induced by a 50 Hz magnetic field (1  
428  $\mu\text{T}$ ) in CNS tissue is 0.05-0.08  $\text{mV m}^{-1}$ , while for a corresponding electric field (1  $\text{kV m}^{-1}$ ) it  
429 is 3-4  $\text{mV m}^{-1}$ . Table 5 shows some representative data from dosimetric studies for  
430 estimating the maximum electric field induced by the time derivative of a homogeneous  
431 magnetic field.

432 **Table 2.** Conversion factors for maximum E-field induced by magnetic field in biological  
433 bodies.

Biological body model	Conversion Factor [(mV/m)/(T/s)]	B-field, direction	Reference
Brain, NORMAN	97.4	homog., AP <sup>1)</sup>	Dimbylow 2005
Homog. sphere of 15 cm (diam.).	37.5	-	-
Retina, NORMAN	22.6	homog., AP	Dimbylow 2005
Homog. ellipsoid a=40 cm, b= 20 cm	140	homog., AP (perpendicular to b-axis)	IEC 60601

Heterogeneous body	340	MRI-gradient, LR <sup>2)</sup>	Brand and Heid 2002
Heterogeneous body	200-250	MRI-gradient, AP	So et al 2004
Heterogeneous body	650 <sup>3)</sup>	MRI-gradient, AP	Bencsik et al 2007
-	650	homog.	ICNIRP 1998 <sup>4)</sup>

434 Note

435 1) Anterior to Posterior (front to back)

436 2) Left to Right

437 3) 3.3 (V/m)/(T/s) with clasped hands

438 4) Adopted for the relation between the basic restriction and reference level

## 439 GUIDELINES FOR LIMITING EMF EXPOSURE

440 Separate guidance is given for occupational exposures and exposure of the general  
441 public. It is recommended that the limits for occupational exposure in these guidelines be  
442 applied to those individuals who are exposed to time-varying electric, and magnetic fields  
443 from 1 Hz to 100 kHz as a result of performing their regular or assigned job activities. The  
444 term “general public” refers to the entire population.

### 445 Addressing scientific uncertainty

446 All scientific data and their interpretation are subject to some degree of uncertainty.  
447 Examples are methodological variability and inter-individual, inter-species, and inter-strain  
448 differences. Such uncertainties in knowledge are compensated for by reduction factors.

449 There is however insufficient information on all sources of uncertainty to provide a rigorous  
450 basis for establishing reduction factors over the whole frequency range and for all  
451 modulation patterns. Therefore, the degree to which caution is applied in the interpretation  
452 of the available database and in defining reduction factors is to a large degree a matter of  
453 expert judgment.

### 454 Basic restrictions and reference levels

455 Limitations of exposure that are based on the physical quantity or quantities directly  
456 related to the established health effects are termed basic restrictions. In this guideline, the  
457 physical quantity used to specify the basic restrictions on exposure to EMF is the *in situ*  
458 electric field strength **E**, as it is the electric field that affects nerve cells and other  
459 electrically sensitive cells. Because of relatively large uncertainties in the conductivity of  
460 the tissue, induced electric field appears to be a more stable dose quantity than the  
461 induced current density.

462 The *in situ* electric field strength is difficult to assess. Therefore, for practical exposure  
463 assessment purposes, reference levels of exposure are provided to determine whether the  
464 basic restrictions are likely to be met or exceeded. Most reference levels are derived from  
465 relevant basic restrictions using measurement and/or computational techniques but some

466 address perception (electric field) and adverse indirect effects of exposure to EMF. The  
467 derived quantities are electric field strength (**E**), magnetic field strength (**H**), magnetic flux  
468 density (**B**) and currents flowing through the limbs ( $I_L$ ). The quantity that addresses indirect  
469 effects is the contact current ( $I_C$ ). In any particular exposure situation, measured or  
470 calculated values of any of these quantities can be compared with the appropriate  
471 reference level. Compliance with the reference level will ensure compliance with the  
472 relevant basic restriction. If the measured or calculated value exceeds the reference level,  
473 it does not necessarily follow that the basic restriction will be exceeded. However,  
474 whenever a reference level is exceeded it is necessary to test compliance with the relevant  
475 basic restriction and to determine whether additional protective measures are necessary.

## 476 **BASIC RESTRICTIONS**

477 The main objective of this publication is to establish guidelines for limiting EMF exposure  
478 that will provide protection against adverse health effects. As noted above, the risks come  
479 from transient nervous system responses including peripheral nerve stimulation and  
480 possible effects on central nervous system (CNS) function.

### 481 **Central nervous system**

482 In view of the considerations above for frequencies in the range 10 Hz to 100 Hz,  
483 occupational exposure should be limited to fields that induce electric field strengths in CNS  
484 tissue of less than  $100 \text{ mV m}^{-1}$ . This value represents the lower estimate of possible  
485 effects on CNS function. The phosphene threshold will be exceeded around 20 Hz.  
486 Myelinated nerves are more sensitive than non-myelinated neural tissue such as the grey  
487 matter of the CNS to induced electric fields at frequencies above 200 Hz.

488 For the general public a reduction factor of 5 is applied, giving a basic exposure restriction  
489 of  $20 \text{ mV m}^{-1}$ . This will also protect against the occurrence of phosphenes. The lower basic  
490 restriction for exposure of the general public takes into account the fact that their age,  
491 health status and knowledge of exposure may differ from that of workers.

492 Below 10 Hz and above 100 Hz, the basic restriction on induced electric fields in the CNS  
493 increases progressively, corresponding to the increase in the threshold for the effects  
494 considered in these frequency ranges.

495 The basic restrictions are presented in Table 2 and Figure 1.

### 496 **Time averaging**

497 ICNIRP recommends that the restrictions on *in situ* electric fields induced by electric or  
498 magnetic fields including transient or very short-term peak fields be regarded as  
499 instantaneous values which should not be time averaged.

## 500 Spatial averaging

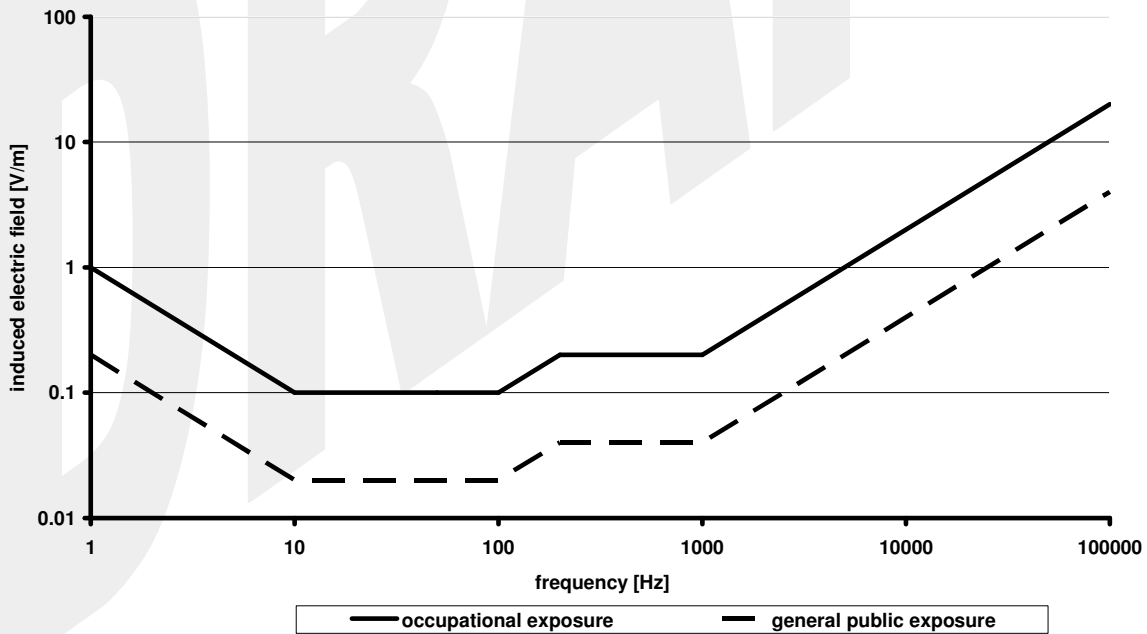
501 When restricting adverse effects of induced electric fields to nerve cells and networks in  
502 the CNS, it is important to define the distance or volume over which the local induced  
503 electric field must be averaged. Basically the electric field effects on neurons and other  
504 electrically excitable cells are local effects, but there are electrophysiological and practical  
505 dosimetric factors that constrain the minimum volume or distance. The major physical  
506 factor disturbing the function of neurons and neuronal networks is the voltage produced by  
507 the induced electric field over the membrane of the cell. For isolated nerve fibers aligned  
508 along the direction of the electric field (maximum coupling) this voltage is integrated from  
509 the electric field over the electro tonic distance varying from 2 to 7 millimeters for  
510 invertebrate nerves (Reilly 1998). For myelinated nerve cells a good assumption for the  
511 integration distance is approximately 2 mm, which is the maximum inter-nodal distance  
512 between the nodes of Ranvier. These distances are relevant when considering stimulation  
513 thresholds to isolated nerve cells. In the case of sub-threshold weak electric field effects,  
514 such as retinal phosphenes, the collective “network” effect of numerous interacting nerve  
515 cells must be taken into account. The threshold of the effect is considerably lower than the  
516 stimulation threshold of isolated nerve cells, which is due to summation and integration of  
517 small, induced voltages in the synapses. It has been suggested that the averaging volume  
518 for the induced electric field should be based on minimum of 1000 interacting cells, which  
519 is approximately 1 mm<sup>2</sup> in most nerve tissue (Jefferys 1994). Hence a biologically  
520 reasonable averaging distance might extend from 1 to 7 mm. From a practical point of  
521 view it is difficult to achieve satisfactory accuracy in the millimeter resolution computation  
522 of the induced electric field, and even more difficult to measuring it. Maximal values in one  
523 voxel in a specific tissue are prone to large stair-casing errors associated with sharp  
524 corners of the cubical voxel. A solution to obtain more stable peak approximations is  
525 based on choosing for the peak value a value representing the 99<sup>th</sup> percentile value of the  
526 induced field in a specific tissue. From the biological point of view however, this is a  
527 somewhat arbitrary choice because the peak value depends on the resolution. A preferred  
528 method for the spatial averaging is to define the local electric field as an average in a small  
529 volume. To clarify further the issue of spatial integration it would be important to carry out  
530 studies on the fine details of the distribution of the induced electric field particularly in the  
531 brain, spinal cord and retina.

532 As a practical compromise, satisfying requirements for a sound biological basis and  
533 computational constraints, ICNIRP recommends to determine the induced electric field as  
534 an average of the magnitude of the electric field in a cubical volume of 5x5x5 mm<sup>3</sup> (Bahr et  
535 al 2007).

536 **Table 2.** Basic restrictions for human exposure to time-varying electric and magnetic fields

Exposure characteristic	Frequency range	<i>In situ</i> electric field V m <sup>-1</sup>
Occupational exposure	1 – 10 Hz	1 / f
	10 Hz – 100 Hz	0.1
	100 Hz – 200 Hz	1·10 <sup>-3</sup> f
	200 Hz – 1000 Hz	0.2
	1 kHz – 100 kHz	2·10 <sup>-4</sup> f
General public exposure	1 – 10 Hz	0.2 / f
	10 Hz – 100 Hz	0.02
	100 Hz – 200 Hz	0.2·10 <sup>-3</sup> f
	200 Hz – 1000 Hz	0.04
	1 kHz – 100 kHz	4·10 <sup>-5</sup> f

- 537 Notes:  
 538 - f is the frequency in Hz  
 539 - All values are rms  
 540



541 **Figure 1** Basic restrictions for general public and occupational exposure in terms of in situ electric  
 542 field strength concerning CNS tissue.  
 543

544 **REFERENCE LEVELS**

545 The reference levels are obtained from the basic restrictions by mathematical modeling  
 546 (ICNIRP 2003, Bahr et al 2006, Dimbylow 2005 and 2006). They are calculated for the  
 547 condition of maximum coupling of the field to the exposed individual, thereby providing  
 548 maximum protection.

549 In addition, the electric field reference levels for occupational exposure up to 100 Hz  
 550 includes a sufficient margin to prevent stimulation effects from contact currents under all  
 551 possible conditions. Between 100 Hz and 100 kHz the reference levels are based on the  
 552 basic restriction on induced electric fields only and may thus not provide a sufficient  
 553 margin to prevent stimulation effects from contact currents under all possible conditions in  
 554 that frequency band.

555 The electric field reference levels for general public exposure up to 100 kHz prevent from  
 556 adverse indirect effects (shocks and burns) for more than 90 % of exposed individuals.

557 Tables 3 and 4 summarize the reference levels for occupational and general public  
 558 exposure, respectively, and the reference levels are illustrated in Figures 2 and 3. The  
 559 reference levels assume an exposure by a uniform (homogeneous) field with respect to  
 560 the spatial extension of the human body. The frequency dependence of the reference field  
 561 levels is consistent with data on both biological effects and coupling of the field.

562 **Table 3.** Reference levels for occupational exposure to time-varying electric and magnetic  
 563 fields (unperturbed rms values)

Frequency range	E-field strength (V m <sup>-1</sup> )	H-field strength (A m <sup>-1</sup> )	B-field (μT)
1 – 10 Hz	20 000	$2 \times 10^5 / f^2$	$2.5 \times 10^5 / f^2$
10 - 25 Hz	20 000	$2 \times 10^4 / f$	$2.5 \times 10^4 / f$
0.025 -0.1 kHz	500/f	20/f	25/f
0.1 – 0.4 kHz	5 000	200	250
0.4 – 1 kHz	2000/f	80/f	100/f
1 – 100 kHz	2000	80	100

564 Note:

- 565 - *f* in Hz or kHz, as indicated in the frequency range column.
- 566 - See separate sections below for advice on non sinusoidal and multiple frequency  
 567 exposure
- 568 - For purposes of demonstrating compliance with the basic restrictions, the reference  
 569 levels for the electric and magnetic fields should be considered additively.
- 570 - To prevent indirect effects especially in high electric fields see chapter on “Protective  
 571 measures”

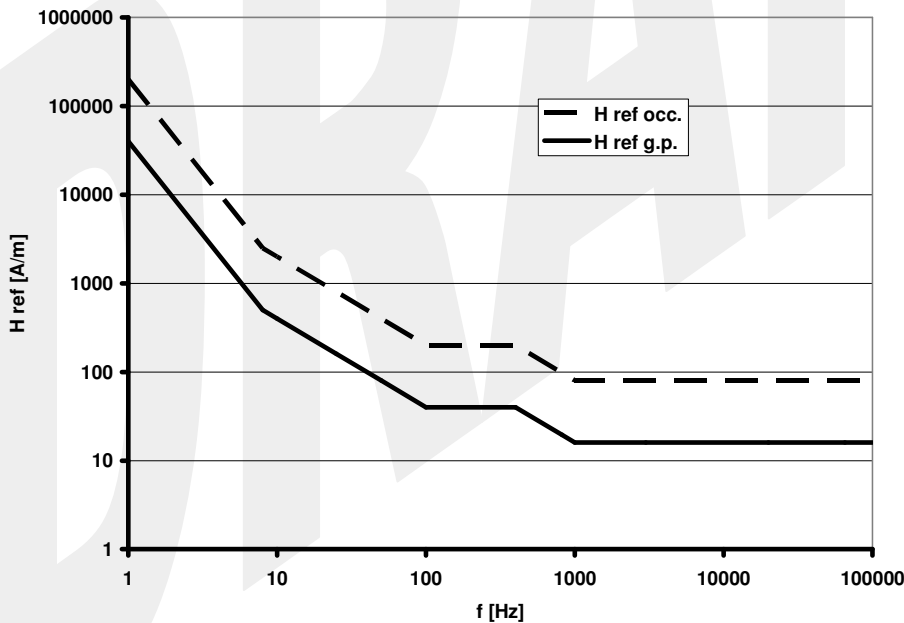


572 **Table 4.** Reference levels for general public exposure to time-varying electric and  
573 magnetic fields (unperturbed rms values)

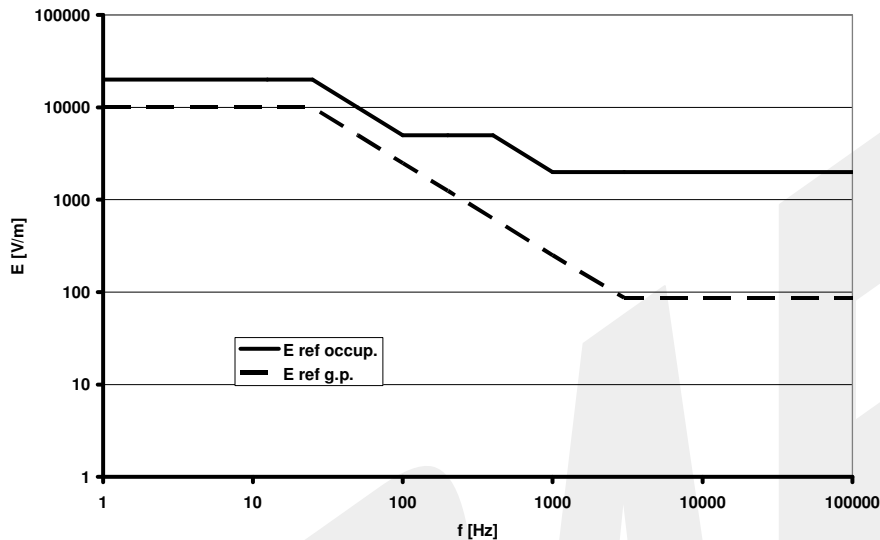
Frequency range	E-field strength ( $\text{V m}^{-1}$ )	H-field strength ( $\text{A m}^{-1}$ )	B-field ( $\mu\text{T}$ )
1 – 10 Hz	10 000	$4 \times 10^4 / f^2$	$5 \times 10^4 / f^2$
0.01 – 0.025	10 000	4/f	5/f
0.025 – 0.1 kHz	250/f	4/f	5/f
0.1 – 0. kHz	250/f	40	50
0.4 – 1 kHz	250/f	16/f	2/f
1-3 kHz	250/f	16	20
3 – 100 kHz	87	16	20

574 Note:

- 575 -  $f$  in Hz or kHz, as indicated in the frequency range column.  
576 - See separate sections below for advice on non sinusoidal and multiple frequency  
577 exposure  
578 - For purposes of demonstrating compliance with the basic restrictions, the reference  
579 levels for the electric and magnetic fields should be considered additively.



580 **Fig. 2.** Reference levels for exposure to time varying magnetic fields (compare Tables 3 and 4).  
581  
582



583  
584 **Fig. 3.** Reference levels for exposure to time varying electric fields (compare Tables 3 and 4).

### 585 REFERENCE LEVELS FOR CONTACT CURRENTS

586 Up to 100 kHz reference levels for contact current are given for which caution must be  
587 exercised to avoid shock and burn hazards. The point contact reference levels are  
588 presented in Table 5. Since the threshold contact currents that elicit biological responses  
589 in children and adult women are approximately one-half and two-thirds, respectively, of  
590 those for adult men, the reference levels for contact current for the general public are set  
591 lower by a factor of 2 than the values for occupational exposure. It should be noted, that  
592 the reference levels are not intended to prevent perception but to avoid painful shocks.  
593 Perception of contact current is not *per se* hazardous but could be considered an  
594 annoyance. Prevention of excess contact currents is possible by technical means.

595 **Table 5.** Reference levels for time varying contact currents from conductive objects.

Exposure characteristics	Frequency range	Maximum contact current (mA)
Occupational exposure	up to 2.5 kHz	1.0
	2.5–100 kHz	$0.4f$
General public exposure	up to 2.5 kHz	0.5
	2.5–100 kHz	$0.2f$

596  $f$  is the frequency in kHz.

## 597 SIMULTANEOUS EXPOSURE TO MULTIPLE FREQUENCY FIELDS

598 It is important to determine whether, in situations of simultaneous exposure to fields of  
599 different frequencies, these exposures are additive in their effects. The formulae below  
600 apply to relevant frequencies under practical exposure situations. For electrical stimulation,  
601 relevant for frequencies up to 100 kHz, *in situ* electric fields should be added according to

$$602 \sum_{j=1\text{Hz}}^{100\text{kHz}} \frac{E_{i,j}}{E_{L,j}} \leq 1 \quad (3)$$

604 where

605  $E_{i,j}$  is the *in situ* electric field strength induced at frequency  $j$ ;

606  $E_{L,j}$  is the induced electric field strength restriction at frequency  $j$  as given in Table 2;

607  
608 For practical application of the basic restrictions, the following criteria regarding reference  
609 levels of field strengths should be applied.

$$610 \sum_{j=1\text{Hz}}^{100\text{kHz}} \frac{E_j}{E_{L,j}} \leq 1 \quad (4)$$

611 and

$$612 \sum_{j=1\text{Hz}}^{100\text{kHz}} \frac{H_j}{H_{L,j}} \leq 1 \quad (5)$$

613 where

614  $E_j$  is the electric field strength at frequency  $j$ ;

615  $E_{L,j}$  is the electric field strength reference level at frequency  $j$  as given in Tables 3 and 4 ;

616  $H_j$  is the magnetic field strength at frequency  $j$ ;

617  $H_{L,j}$  is the magnetic field strength reference level at frequency  $j$  as given in Tables 3 and  
618 4;

619  
620 For limb current and contact current, respectively, the following requirements should be  
621 applied:

$$622 \sum_{j=1\text{Hz}}^{100\text{kHz}} \frac{I_j}{I_{L,j}} \leq 1 \quad (6)$$

624  $I_j$  is the contact current component at frequency  $j$ ;

625  $I_{L,j}$  is the reference level of the contact current at frequency  $j$  as given in Table 5;

## 626 NON SINUSOIDAL EXPOSURE

627 At low frequencies below 100 kHz most the electric and magnetic fields are more or less  
 628 distorted by harmonic components distributed over a large frequency band. Consequently  
 629 the waveforms of the fields show complex, often pulsed, patterns. It is always possible to  
 630 decompose such a field to discrete spectral components by using e.g. FFT (Fast Fourier  
 631 Transformation) techniques and applying the multiple frequency rule described above.  
 632 This procedure is based on the assumption that the spectral components add in phase i.e.  
 633 all maxima coincide at the same time and results in a sharp peak. This is a realistic  
 634 assumption when the number of spectral components is limited and their phases are not  
 635 coherent, i.e. they vary randomly. For fixed coherent phases the assumption may be  
 636 unnecessarily conservative. Additionally, sampling and windowing in FFT spectral  
 637 analysis may create spurious frequencies, which may artificially increase the linearly  
 638 summed exposure ratio.

639 An alternative option to the spectral method is to weight the external electric and magnetic  
 640 fields and induced electric field or current with a filter function, where attenuation  
 641 (input/output ratio) is proportional to the basic restriction and reference level (ICNIRP  
 642 2003; Jokela 2000). In the case of a broadband field consisting of harmonic components  
 643 the restriction imposed by the filtering can be presented mathematically as:

$$644 \quad \left| \sum_i \frac{A_i}{C_i} \cos(2\pi f_i t + \theta_i + \varphi_i) \right| \leq 1 \quad (7)$$

645 where  $t$  is time and  $C_i$  is the basic restriction or reference level at  $i$ :th harmonic frequency  $f_i$   
 646  $A_i$  and  $\theta_i$   $\varphi$  are the amplitudes, phase angles of the field and phase angles of the filter at  
 647 the harmonic frequencies.

648 Each change of the slope of an exposure limit creates a change in the phase angle, which  
 649 should, approximate within 90 degrees the phase change of a simple filter block consisting  
 650 of a resistor (R) and a capacitor (C). See ICNIRP (2003) for further details.

651 Eq. 7 looks similar to Eqs. 3 - 6 except that it takes into account the effect of varying  
 652 phases of harmonic components. Table 6 gives the guidance values for the peak value of  
 653 the filtered peak electric and magnetic field. The limit for the peak value is derived from the  
 654 ICNIRP basic restrictions and reference levels with the following procedure:

655 At first determine the reference frequency at the plateau region where the attenuation of  
 656 the filter is set to a minimum value of 1 (see Table 6 for the definition of a plateau region).  
 657 Then obtain the corresponding ICNIRP reference level valid over the plateau region (rms  
 658 value). Finally convert it to the peak value (amplitude) by multiplying with  $1.41 (\sqrt{2})$ .

659 In the measurement instruments the weighting filter can be an electronic or digital filter  
 660 where the attenuation should not deviate more than 3 dB from the exact piecewise linear  
 661 frequency response.

662 The weighted peak approach can be used both for coherent and non-coherent fields. In  
 663 the latter case the measurement time must be long enough to detect the worst case peak  
 664 value with a reasonable probability. In the case of non-coherent fields, consisting of a few  
 665 frequencies, the weighted peak approach is identical to the spectral summation.

666 **Table 6.** Guidance values for non-sinusoidal fields expressed as weighted (filtered) peak  
667 values.

	$E_{\text{induced}}$	$f$	$E_{\text{external}}$	$f$	$B$	$f$
	$\text{mV m}^{-1}$	Hz	$\text{V m}^{-1}$	kHz	$\mu\text{T}$	kHz
occupational	$\sqrt{2} \times 50$	10-100	$\sqrt{2} \times 2000$	1-100	$\sqrt{2} \times 100$	1-100
general public	$\sqrt{2} \times 10$	10-100	$\sqrt{2} \times 500$	1-100	$\sqrt{2} \times 20$	1-100

## 668 PROTECTIVE MEASURES

669 ICNIRP notes that protection of people exposed to electric and magnetic fields could be  
670 ensured by compliance with all aspects of these guidelines.

671 Measures for the protection of workers include engineering and administrative controls,  
672 and personal protection programs. Appropriate protective measures must be implemented  
673 when exposure in the workplace results in the basic restrictions being exceeded. As a first  
674 step, engineering controls should be undertaken wherever possible to reduce device  
675 emissions of fields to acceptable levels. Such controls include good safety design and,  
676 where necessary, the use of interlocks or similar health protection mechanisms.

677 Administrative controls, such as limitations on access and the use of audible and visible  
678 warnings, should be used in conjunction with engineering controls. Personal protection  
679 measures, such as protective clothing, though useful in certain circumstances, should be  
680 regarded as a last resort to ensure the safety of the worker, and priority should be given to  
681 engineering and administrative controls wherever possible. Furthermore, when such items  
682 as insulated gloves are used to protect individuals from shock, the basic restrictions must  
683 not be exceeded, since the insulation protects only against indirect effects of the fields.

684 With the exception of protective clothing and other personal protection, the same  
685 measures can be applied to the general public whenever there is a possibility that the  
686 general public reference levels might be exceeded. It is also essential to establish and  
687 implement rules that will prevent:

- 688 - interference with medical electronic equipment and devices (including cardiac  
689 pacemakers);
- 690 - detonation of electro-explosive devices (detonators); and
- 691 - fires and explosions resulting from ignition of flammable materials by sparks caused by  
692 induced fields, contact currents, or spark discharges.

## 693 Managing Risk in Occupational Exposure

694 Within a workplace people should be designated to ensure that the hazards associated  
695 with exposure to ELF fields are managed. This is usually done through a risk management  
696 process the details of which should include:

- 697 ▪ Identification of the hazards. This step should include identification of all ELF  
698 source(s).

- 699   ▪   Assessment of the risk. This step includes assessment of exposure levels, comparison  
700   with the relevant limits and consideration of both the likelihood and severity of the  
701   consequence(s) of the hazard.
- 702   ▪   Choice of the most appropriate control measures to prevent or minimize the level of  
703   risk. The control/s chosen must not cause other hazards.
- 704   ▪   Implementation of the chosen control measures. This step must include maintenance  
705   requirements to ensure the ongoing effectiveness of the control/s and training on the  
706   control measures for workers potentially exposed to ELF fields.
- 707   ▪   Monitoring and reviewing the effectiveness of the control measures. The monitoring  
708   and review process must assess whether the chosen controls have been implemented  
709   as planned, that the control measures are effective and that the control measures  
710   have not introduced new hazards or worsened existing hazards.
- 711   ▪   Review of the risk management process if changes to the way work is performed have  
712   the potential to change the exposure to the hazard.

### 713   **General Public Exposure**

714   Measures for the protection of members of the general public who may be exposed to  
715   fields due to their proximity to ELF sources with the capacity for producing fields exceeding  
716   the limits must include the following:

- 717
- 718   ▪   Determination of the boundaries of areas where general public exposure limits  
719   appropriate to the circumstance may be exceeded,
- 720   ▪   Restriction of public access to those areas where the general public exposure limits  
721   appropriate to the circumstance may be exceeded, and
- 722   ▪   Appropriate provision of warning signs or notices.

### 723   **CONSIDERATIONS REGARDING POSSIBLE LONG-TERM EFFECTS**

724   As noted above, epidemiological studies have consistently found that everyday chronic  
725   low-intensity (above 0.3-0.4  $\mu\text{T}$ ) power frequency magnetic field exposure is associated  
726   with an increased risk of childhood leukemia. IARC has classified such fields as possibly  
727   carcinogenic. However, a causal relationship between magnetic fields and childhood  
728   leukemia has not been established nor have any other long term effects been established.  
729   The absence of established causality means that this effect cannot be addressed in the  
730   basic restrictions. However, risk management advice, including considerations on  
731   precautionary measures, has been given by WHO (WHO 2007a, WHO 2007b) and other  
732   bodies.

733



734  
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738

DRAFT

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914

915 **Informative Annex**

916

917 **Spatial averaging**

918 Reference levels are used for practical exposure assessment where most realistic results  
919 are obtained when the variation of the fields over the space occupied by the body is  
920 relatively small. In most exposure situations, however, the distance to the source of field is  
921 so close that the distribution of the fields is non-uniform or localized to the small part of the  
922 body. For a very localized source with a distance of a few centimeters from the body, the  
923 only choice for a realistic exposure assessment is numerical dosimetry. In the non-uniform  
924 distribution case, where the distance to the source is not less than 20 to 30 cm, it is always  
925 safe to measure the maximum electric or magnetic field strength in the position of the  
926 body. This, however, often results in a too conservative exposure assessment. A more  
927 realistic approach is to measure the spatial average over a defined volume that would be  
928 occupied by a person (Jokela 2007). The integration volume must be based on well  
929 established dosimetry which also gives specifications for the distances to the source and  
930 spatial characteristics of the fields which must be satisfied when using spatial integration.  
931 A good example of this approach is presented by Stuchly and Dawson (2002) who have  
932 shown on the basis of numerical calculations that magnetic flux density averaged over an  
933 exposed organ is a conservative estimate of the equivalent uniform magnetic field for that  
934 organ. Because the brain is the organ most critical to the effects of the induced current  
935 and electric field, this result strongly suggest that the average magnetic field over the head  
936 is the most important indicator of the exposure to low-frequency magnetic field. The  
937 average over the length of the torso may protect the spinal cord.

938

939 Each of the external electric and magnetic field induce in the body an electric field  
940 component which add in the tissue as vectors. In the case of the exposure analysis based  
941 on the external electric and magnetic fields a conservative approach would be to assume  
942 that both the electrically and magnetically induced field components attain the maximum  
943 value in the same critical point in the same phase. If this conservative approach does not  
944 prove compliance with the reference values in a given exposure situation, compliance with  
945 the basic restrictions need to be considered. Such situations are judged to be infrequent  
946 because of great difference in the distribution of the electrically and magnetically induced  
947 electric fields and phase difference of the corresponding induced electric field.

948

## 949 GLOSSARY

### 950 Adverse effect

951 An effect detrimental to the health of an individual due to exposure to an electric or  
952 magnetic field, or a contact current.

### 953 Averaging distance

954 The distance over which the *in situ* electric field is averaged when determining compliance  
955 with Basic Restrictions.

### 956 Basic Restrictions

957 Mandatory limitations on the quantities that closely match all known biophysical interaction  
958 mechanisms with tissue that may lead to adverse health effects.

### 959 Cancer

960 Diseases characterized by the uncontrolled and abnormal division of eukaryotic cells and  
961 by the spread of the disease (metastasis) to disparate sites in the organism.

### 962 Carcinogens

963 Several natural and artificial agents, mostly chemicals and types of radiation, that increase  
964 the frequency with which cells become cancerous.

### 965 Cell cycle

966 The cyclical process of growth and cellular reproduction in unicellular and multicellular  
967 organisms. The cycle includes nuclear division, or mitosis, and cell division, or cytokinesis.

### 968 Central nervous system (CNS)

969 The portion of the vertebrate nervous system consisting of the brain and spinal cord, but  
970 not including the peripheral nerves.

### 971 Characteristics

972 Detailed physical properties of electric or magnetic fields such as the magnitude,  
973 frequency spectrum, polarization, modulation etc.

974 **Conductivity**

975 A property of materials that determines the magnitude of the electric current density when  
976 an electric field is impressed on the material, expressed in units of siemens per meter  
977 (S/m); the inverse of resistivity.

978 **Contact current**

979 Current passed into a biological medium via a contacting electrode or other source of  
980 current.

981 **Current density**

982 A vector of which the integral over a given surface is equal to the current flowing through  
983 the surface; the mean density in a linear conductor is equal to the current divided by the  
984 cross-sectional area of the conductor. Expressed in ampere per square meter ( $A/m^2$ ).

985 **DC**

986 Abbreviation for 'direct current,' but also used for to indicate constancy of fields, see 'Static  
987 field.'

988 **Depolarization (cellular)**

989 The reduction of the resting potential across a cellular membrane.

990 **Direct effect**

991 A biological effect resulting from direct interaction of EMF with biological structures.

992 **Direct electro stimulation**

993 Stimulation via the electric field within the biological medium induced by an external  
994 electric or magnetic field without direct contact with other conductors or spark discharges.

995 **DNA (deoxyribonucleic acid)**

996 A polymeric molecule consisting of deoxyribonucleotide building blocks that in a double-  
997 stranded, double-helical form is the genetic material of most organisms.

998 **Dosimetry**

999 Measurement, or determination by calculation, of internal electric field strength or induced  
1000 current density or specific absorption (SA), or specific absorption rate (SAR), in humans or  
1001 animals exposed to electromagnetic fields.

1002 **Electric field**

1003 A vector field  $E$  measured in volts per meter.

1004 **Electric field strength (*E*)**

1005 Force exerted by an electric field on an electric point charge, divided by the electric  
1006 charge. Electric field strength is expressed in newton per coulomb or volts per meter (N/C  
1007 =V/m).

1008 **Electromagnetic energy**

1009 The energy stored in an electromagnetic field. Expressed in joule (J).

1010 **Electromagnetic fields**

1011 The combination of electric and magnetic fields in the environment. This term is often  
1012 confused with 'electromagnetic radiation' and can therefore be misleading when used with  
1013 extremely low frequencies for which the radiation is barely detectable.

1014 **Electro stimulation**

1015 Induction of a propagating action potential in excitable tissue by an applied electrical  
1016 stimulus; electrical polarization of presynaptic processes leading to a change in post  
1017 synaptic cell activity.

1018 **ELF**

1019 Extremely low frequency; frequency in the range of 1- 300 Hz.

1020 **EMF**

1021 Electric and magnetic fields.

1022 **Established mechanism**

1023 A bioelectric mechanism having the following characteristics: (a) can be used to predict a  
1024 biological effect in humans; (b) an explicit model can be made using equations or  
1025 parametric relationships; (c) has been verified in humans, or animal data can be  
1026 confidently extrapolated to humans; (d) is supported by strong evidence; and (e) is widely  
1027 accepted among experts in the scientific community.

1028 **Exposure**

1029 That which occurs whenever a person is subject to the influence of an ELF field or contact  
1030 current.

1031 **Exposure, long-term**

1032 This term indicates exposure during a major part of the lifetime of the biological system  
1033 involved; it may, therefore, vary from a few weeks to many years in duration.



1034 **Exposure assessment**

1035 The evaluation of a person's exposure by measurements, modeling, information about  
1036 sources or other means.

1037 **Exposure metric**

1038 A single number that summarizes exposure to an electric and/or magnetic field. The  
1039 metric is usually determined by a combination of the instrument's signal processing and  
1040 the data analysis performed after the measurement.

1041 **Frequency**

1042 The number of sinusoidal cycles completed by electromagnetic waves in 1 second; usually  
1043 expressed in hertz (Hz).

1044 **General public**

1045 The term General public refers to the entire population. It includes individuals of all ages,  
1046 and of varying health status, and this will include particularly vulnerable groups or  
1047 individuals such as the frail, elderly, pregnant workers, babies and young children.

1048 **General public exposure**

1049 All exposure to ELF fields received by members of the general public. This definition  
1050 excludes occupational exposure, and medical exposure.

1051 **Harmonic (frequency)**

1052 Frequencies that are integral multiples of the power frequency or some other reference  
1053 frequency. Should be sub harmonics included?

1054 **Heart rate**

1055 The measurement of the number of heartbeats per minute.

1056 **Hertz (Hz)**

1057 The unit for expressing frequency, ( $f$ ). One hertz equals one cycle per second. 1 kHz =  
1058 1000 Hz, 1 MHz = 1000 kHz, 1 GHz = 1000 MHz.

1059 **Induction**

1060 An electric or magnetic field in a conducting medium caused by the action of a time-  
1061 varying external (environmental) electric or magnetic field.

1062 ***In situ***

1063 Within biological tissue.

1064 **Instantaneous**

1065 Adjective used to describe particular parameters that must be measured or evaluated over  
1066 a very short time interval (typically 100 microseconds or less).

1067 **Let-go current**

1068 The threshold current level at which involuntary muscular contraction prevents release of a  
1069 grip on an energized conductor.

1070 **Magnetic field**

1071 A vector quantity, **H**, specifies a magnetic field at any point in space, and is expressed in  
1072 ampere per meter ( $A\ m^{-1}$ ). See also magnetic flux density.

1073 **Magnetic field strength (*H*)**

1074 The magnitude of the magnetic field vector; expressed in units of amperes per meter  
1075 (A/m).

1076 **Magnetic flux density (*B*)**

1077 A vector quantity that determines the force on a moving charge or charges (electric  
1078 current). Magnetic flux density is expressed in teslas (T). One gauss (deprecated unit)  
1079 equals  $10^{-4}$  T.

1080 **Magnetophosphenes**

1081 The sensation of flashes of light caused by induced electric currents stimulating the retina.

1082 **Mean**

1083 The arithmetic average of a series of measurements or other data.

1084 **Median threshold**

1085 The threshold value within a statistical distribution at which 50% of subjects have greater  
1086 thresholds and 50% have lesser thresholds.

1087 **Medical exposure**

1088 Exposure of a person to ELF fields received as a patient undergoing medical diagnosis or  
1089 recognized medical treatment, or as a volunteer in medical research.

1090 **Mutagen**

1091 A substance that is able to cause a mutation.

**1092 Mutation**

1093 Any detectable and heritable change in the genetic material not caused by genetic  
1094 recombination.

**1095 Nerve**

1096 A bundle of axons.

**1097 Nerve fiber**

1098 A single nerve axon.

**1099 Neuron**

1100 A single cellular unit usually consisting of an axon, cell body, and dendritic tree.

**1101 Non-ionizing radiation (NIR)**

1102 Includes all radiations and fields of the electromagnetic spectrum that do not normally  
1103 have sufficient energy to produce ionization in matter; characterized by energy per photon  
1104 less than about 12 eV, which is equivalent to wavelengths greater than 100 nm, or  
1105 frequencies lower than  $3 \times 10^{15}$  Hz.

**1106 No uniform field**

1107 A field that is not constant in amplitude, direction, and relative phase over the dimensions  
1108 of the body or body part under consideration. In the case of electric fields, the definition  
1109 applies to an environmental field undisturbed by the presence of the body.

**1110 Occupational exposure**

1111 All exposure to EMF experienced by individuals in the course of performing their work.

**1112 Peripheral nerve**

1113 Nerve found outside the central nervous system and leading to and from the central  
1114 nervous system.

**1115 Permeability**

1116 The scalar or tensor quantity whose product by the magnetic field strength is the magnetic  
1117 flux density. Note: For isotropic media, the permeability is a scalar; for anisotropic media,  
1118 a matrix. Synonym: absolute permeability. If the permeability of a material or medium is  
1119 divided by the permeability of vacuum (magnetic constant)  $\mu_0$ , the result is termed relative  
1120 permeability ( $\mu$ ). Unit: henrys per meter (H/m).

**1121 Permittivity**

1122 A constant defining the influence of an isotropic medium on the forces of attraction or  
1123 repulsion between electrified bodies, and expressed in farad per meter (F/m); *relative*  
1124 *permittivity* is the permittivity of a material or medium divided by the permittivity of vacuum.

**1125 Phase duration ( $t_p$ )**

1126 The time between zero crossings of a waveform having zero mean. For a sine wave of  
1127 frequency  $f$ ,  $t_p = 1/(2f)$ . For an exponential waveform,  $t_p$  is interpreted as the duration  
1128 measured from the waveform peak to a point at which it decays to 0.37 ( $e^{-1}$ ) of its peak  
1129 value.

**1130 Phosphene**

1131 Visual sensation caused by nonphotic stimuli. Electro-phosphenes are induced by electric  
1132 currents; magneto-phosphenes are induced magnetically.

**1133 Plasma membrane**

1134 Lipid bilayer that surrounds the cytoplasm of both animal and plant cells.

**1135 Polarization (cellular)**

1136 The electric potential formed across a cell membrane.

**1137 Power frequency**

1138 The frequency at which AC electricity is generated. For electric utilities, the power  
1139 frequency is 60 Hz in North America, Brazil and parts of Japan, and 50 Hz in much of the  
1140 rest of the world.

**1141 Protein**

1142 One of a group of high-molecular weight, nitrogen-containing organic compounds of  
1143 complex shape and composition.

**1144 Public exposure**

1145 All exposure to EMF experienced by members of the general public, excluding  
1146 occupational exposure and exposure during medical procedures.

**1147 Radiofrequency (RF)**

1148 Electromagnetic energy with frequencies in the range 3 kHz to 300 GHz.

1149 **Reduction factor**

1150 Reduction of the effect threshold to compensate for various sources of uncertainty in the  
1151 guideline setting process.

1152 **Reference Levels**

1153 The rms and peak electric and magnetic fields and contact currents to which a person may  
1154 be exposed without an adverse effect and with acceptable safety factors. The Reference  
1155 Levels for electric and magnetic field exposure in this document may be exceeded if it can  
1156 be demonstrated that the Basic Restrictions are not exceeded.

1157 Thus, it is a practical or 'surrogate' parameters that may be used for determining  
1158 compliance with the Basic Restrictions.

1159 **Relative permeability**

1160 (Absolute) permeability (q.v.) divided by the permeability in vacuum. A value near one  
1161 signifies that the material is only weakly magnetized by an external field.

1162 **Relative phase**

1163 The phase angle of a sinusoidal waveform relative to the phase angle of another waveform  
1164 measured at a different point within the conductive medium or with respect to a stated  
1165 reference waveform.

1166 **Relative risk (RR)**

1167 The ratio of the disease rate in the group under study to that in a comparison group, with  
1168 adjustments for confounding factors such as age, if necessary. For rare diseases, the  
1169 relative risk is practically the same as the odds ratio.

1170 **Root mean square (rms)**

1171 The square root of the mean of the square of a time variant function,  $F(t)$ , over a specified  
1172 time period from  $t_1$  to  $t_2$ . It is derived by first squaring the function and then determining the  
1173 mean value of the squares obtained, and taking the square root of that mean value, i.e.

1174 
$$F_{\text{rms}} = \sqrt{\frac{1}{t_2 - t_1} \int_{t_1}^{t_2} [F(t)]^2 dt}$$

1175 **Safety factor**

1176 A factor used in deriving Basic Restrictions and Reference Levels which provides for the  
1177 protection of exceptionally sensitive individuals, uncertainties concerning threshold effects  
1178 due to pathological conditions or drug treatment, uncertainties in reaction thresholds, and  
1179 uncertainties in induction models.

1180 **S.I.**

1181 Abbreviation for the International system of units.

1182 **Spatial Peak**

1183 Term used to describe the highest level of a particular quantity averaged over a small  
1184 mass or area in the human body.

1185 **Spark discharge**

1186 The transfer of current through an air gap requiring a voltage high enough to ionize the air,  
1187 as opposed to direct contact with a source.

1188 **Static field**

1189 A field that does not vary with time. In most environments, electric and magnetic fields  
1190 change with time, but their frequency spectrum has a component at 0 Hz. This 'quasi-  
1191 static' component of the field can be measured by averaging the oscillating signal over the  
1192 sample time.

1193 **Tesla (T)**

1194 S.I. unit of magnetic flux density. 1 tesla = 10000 gauss (q.v.)

1195 **Threshold**

1196 The level of a stimulus marking the boundary between a response and a no response.

1197 **Transients**

1198 A brief bursts of high-frequency fields, usually resulting from mechanical switching of AC  
1199 electricity.

1200 **Uniform field**

1201 A field that is constant in amplitude, direction, and relative phase over the dimensions of  
1202 the body or body part under consideration. In the case of electric fields, the definition  
1203 applies to an environmental field undisturbed by the presence of the body.

1204 **Unperturbed field**

1205 The electric or magnetic field, generated by a source, that is uninfluenced by the presence  
1206 of conducting objects, including the human body, or sections of it.

1207 **Ventricular fibrillation**

1208 Arrhythmia of the ventricles of the heart characterized by rapid uncoordinated contractions.

1209 **Voxel**

1210 A three-dimensional computational element. In this standard used to represent animal and  
1211 human tissues in dosimetry models.

1212 **Waveform**

1213 The variation of an electrical amplitude with time. Unless otherwise stated, in this standard  
1214 the term *waveform* refers to values (or measurements) at sites within the biological  
1215 medium.

1216 **Workers**

1217 See glossary term *Occupational exposure*.

DRAFT